

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Tuesday, 8th February, 2022

Chairman:

\* Councillor Keith Mans

\* Councillor Rob Humby  
\* Councillor Roz Chadd  
\* Councillor Liz Fairhurst  
\* Councillor Steve Forster

\* Councillor Edward Heron  
\* Councillor Russell Oppenheimer  
\* Councillor Stephen Reid  
\* Councillor Jan Warwick

\* Present

Also present with the agreement of the Chairman: Councillors Carpenter, Glen, Hayre, House and Philpott.

## 37. APOLOGIES FOR ABSENCE

All Cabinet Members were present and no apologies were noted

## 38. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Personal interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

Members were reminded of a general dispensation granted by the Conduct Advisory Panel relating to the Revenue Budget and Precept item. This dispensation enables Members with a beneficial interest in land within the administrative area of the County Council to participate and vote in County Council business relating to the setting of Council Tax or Precepts. It was therefore taken as read that all Cabinet Members had declared an interest in item 7 on the agenda.

## 39. MINUTES OF PREVIOUS MEETING

The minutes of the meeting held on 7 December 2021 were reviewed and agreed.

#### 40. **DEPUTATIONS**

It was confirmed that no requests to make a deputation had been received. It was noted that Councillor House would speak on a number of items on the agenda, with the agreement of the Chairman.

#### 41. **CHAIRMAN'S ANNOUNCEMENTS**

The Chairman made announcements relating to the Covid-19 pandemic; noting that recovery from the impacts of the virus was progressing in numerous areas, including an increasing return to the office by County Council officers.

With regards to the recently published Levelling Up White Paper, the Chairman noted that Hampshire hadn't expected to be in the first wave of County Deals, but that the work undertaken to date meant it was well placed when an opportunity arose. It was highlighted that alongside a possible County Deal, consideration was being given with partners to an economic prosperity board to enable closer working for the benefit of the people of Hampshire.

#### 42. **LEARNING TO LIVE WITH COVID-19 AND WORKING TOWARDS ECONOMIC RECOVERY**

Cabinet considered a report of the Chief Executive regarding the recovery from the COVID-19 pandemic.

With the agreement of the Leader, Councillor House addressed Cabinet, welcoming the detailed economic analysis in the report. Highlighting that Hampshire would not be amongst the first to receive a County Deal, he asked for more detail on the County's position.

Cabinet felt that Hampshire was in a stronger position than many areas to take advantage of opportunities arising from the Levelling Up White Paper and noted that close attention would be paid to the governance models being progressed in Devon, which had a similar mixture of County and Unitary authorities.

With reference to the report, key trends in the public health position were highlighted to Cabinet, in particular that infection levels were again decreasing and children under 14 were the group most impacted due to mixing at school and lower vaccination levels. The majority of those infected were not becoming seriously ill and therefore pressure on acute hospital facilities were limited. The vaccination programme was focussed on those who remained unvaccinated. It was furthermore drawn to Cabinet's attention that pressures within Adult and Children's Services remained high, however school attendance in the county was above the national average.

The recommendations in the report were considered and agreed with amendments and additions to recognise the opportunities set out in the White Paper. A decision record is attached to these minutes.

#### 43. **REVENUE BUDGET AND PRECEPT 2022/23**

Cabinet considered a report of the Chief Finance Officer and Director of Corporate Operations regarding the revenue budget and precept 2022/23.

With the agreement of the Leader, Councillor House addressed Cabinet. He recognised the difficulty of budget setting when income didn't match long term cost pressures and, noting that this appeared to particularly affect upper tier counties, asked what direction should be taken to address the deficit.

The serious issues with local government financing were acknowledged by Cabinet, who agreed that a reset was needed and highlighted the need to separate the funding for local discretionary services from statutory service provision.

The report was introduced and it was noted that this was an interim year in the budget setting cycle. Changes since the budget was originally set were highlighted and pressures in the areas of Adult Services, Children's Services, National Insurance increases and energy cost inflation were detailed. It was explained how the budget could be balanced for 2022/23 and 2023/24 through the use of the budget bridging reserve, however the longer term inflationary pressures meant that a significant deficit was anticipated beyond that. The solution to these longer term pressures lay with government, in particular with the funding of social care and it was confirmed that a discussion with senior civil servants was scheduled to discuss the issues.

Cabinet welcomed the pragmatic budget set out in the report and recognised the need for long term flexibility and support. The unpredictability of inflationary pressures and the potential for prices to continue to rise was acknowledged.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

#### **44. CAPITAL PROGRAMME 2022/23 TO 2024/25**

Cabinet considered a report of the Chief Finance Officer and Director of Corporate Operations regarding the capital programme 2022/23 – 2024/25.

The update on the ongoing capital programme was introduced and it was highlighted in particular that approval was sought for additional funding for a number of previously approved schemes where inflation had increased the projected cost.

Cabinet welcomed the scale of the capital programme and the positive balance of projects around the county. A number of key projects, including those relating to waste management, flood defences and highways were highlighted in particular and the overall benefit to the wider local economy was recognised.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

#### **45. SERVING HAMPSHIRE – 2021/22 HALF YEAR PERFORMANCE REPORT**

Cabinet considered a report of the Director of HR, OD, Communications and Engagement presenting the 2021/22 half year performance report.

An oversight of the performance for the first half of 2021/22 against the performance management framework in the strategic plan was presented to Cabinet with reference to the report. It was noted that performance had been high and details of the risk analysis were set out. The outcomes of a recent inspection of Children's Services was highlighted.

Cabinet recognised and welcomed that the County Council's business had continued with excellent results despite the pressures from Covid.

The recommendations in the report were considered and agreed. A decision record is attached to these minutes.

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Chairman,

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	8 February 2022
<b>Title:</b>	Learning to live with Covid-19 and working towards Economic Recovery
<b>Report From:</b>	Chief Executive

**Contact name:** Carolyn Williamson, Chief Executive

**Tel:** 01962 845252

**Email:** Carolyn.williamson@hants.gov.uk

#### 1. The decision:

That Cabinet

- 1.1. Note the position on economic recovery action taken and the opportunities that arise for the region through the prospects of a County Deal and the potentially significant contribution a Deal could make to both the strength and nature of that economic recovery as outlined in the report, as well as an opportunity to secure wider public services reform and enhanced place leadership at different spatial levels.
- 1.2. Notes the opportunities that were set out in the Levelling Up the United Kingdom White Paper and endorses the continuing work and direction of travel of a Pan Hampshire County Deal, and aligned devolution opportunities potentially beyond the Pan-Hampshire geography involving bordering areas, as set out in the White Paper, the draft County Deal Prospectus attached at Annex 4 and the further opportunities developed through workshops with key stakeholders in November and December and recommends that the County Council note and endorse the continuing work and direction of travel of a Pan Hampshire County Deal, and aligned devolution opportunities potentially beyond the Pan-Hampshire geography involving bordering areas, as set out in this report and in line with the White Paper.
- 1.3. Following the publication of the Government's White Paper for Levelling-Up, the Cabinet endorses the continued work and direction of travel for a Hampshire County Deal, to include the Unitary Authorities should they wish. In addition, that the County Council will continue the work that has been carried out towards the creation of an Economic Prosperity Board which will ideally include Surrey and the Unitary Authorities.
- 1.4. Note that through the implementation of the COVID vaccination programme the link between infection rates and hospitalisation and

deaths has been largely broken. Nevertheless, as a society and in our role as the public health authority there is a need to manage rates of infections.

- 1.5. Note the contents of this report as a further summary of the exceptional events and recovery actions taken by the County Council concerning the COVID-19 crisis, bearing in mind that this remains a high-level analysis of what continues to be such a substantial and potentially fast changing crisis.
- 1.6. Continue to recognise the on-going exceptional commitment and flexibility of the staff of the County Council as the crisis has progressed.

**2. Reason(s) for the decision:**

- 2.1. To provide Cabinet with an update on the Covid crisis as it is affecting the County Council, as an organisation and for the residents of the county and the progress on economic recovery, particularly with respect to the County Deal.

**3. Other options considered and rejected:**

- 3.1. None.

**4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker:
- 4.2. Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

<b>Approved by:</b>  -----  <b>Chairman of Cabinet Councillor Keith Mans</b>	<b>Date:</b>  <b>8 February 2022</b>
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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	8 February 2022
<b>Title:</b>	Revenue Budget and Precept 2022/23
<b>Report From:</b>	Director of Corporate Operations

**Contact name:** Rob Carr

**Tel:** 01962 847400

**Email:** Rob.carr@hants.gov.uk

#### 1. The decision:

That Cabinet

1.1 Notes the latest position for the current year as compared to that reported to the last Cabinet.

1.2 Approves the updated cash limits for departments for 2022/23 as set out in Appendix 2.

1.3 Delegates authority to the Director of Corporate Operations, following consultation with the Leader and the Chief Executive to make changes to the budget following Cabinet to take account of new issues, changes to figures notified by District Councils or any late changes in the final Local Government Finance Settlement

#### **Recommends to County Council that:**

- a) The Treasurer's report under Section 25 of the Local Government Act 2003 (Appendix 6) be taken into account when the Council determines the budget and precept for 2022/23.
- b) The Revised Budget for 2021/22 set out in Appendix 1 be approved.
- c) The Revenue Budget for 2022/23 (as set out in Appendix 3 and Appendix 4) be approved.
- d) Revenue funding of £3.783m in 2022/23 to progress the Strategic Land Programme is approved together with the ongoing commitment in future years as set out in paragraph 60.
- e) Revenue funding of £0.5m in 2022/23 to develop highways schemes for grant bidding purposes is approved, to be met from savings in contingencies in 2021/22.

- f) Recurring revenue funding of £388,000 per annum be approved to cover the cost of unavoidable SharePoint licence costs
- g) The **council tax requirement** for the County Council for the year beginning 1 April 2022, be £738,072,349.
- h) The County Council's band D council tax for the year beginning 1 April 2022 be £1,390.86, an increase of 2.99%, of which 1% is specifically for adults' social care.
- i) The County Council's council tax for the year beginning 1 April 2022 for properties in each tax band be:

	<b>£</b>
Band A	927.24
Band B	1,081.78
Band C	1,236.32
Band D	1,390.86
Band E	1,699.94
Band F	2,009.02
Band G	2,318.10
Band H	2,781.72

- j) Precepts be issued totalling £738,072,349 on the billing authorities in Hampshire, requiring the payment in such instalments and on such date set by them previously notified to the County Council, in proportion to the tax base of each billing authority's area as determined by them and as set out below:

	<b>Tax base</b>
Basingstoke and Deane	67,823.40
East Hampshire	51,908.73
Eastleigh	48,373.35
Fareham	44,002.60
Gosport	27,154.20
Hart	41,815.86
Havant	41,771.36
New Forest	72,122.10
Rushmoor	32,795.29
Test Valley	51,338.00
Winchester	51,554.09

- k) The Capital & Investment Strategy for 2022/23 (and the remainder of 2021/22) as set out in Appendix 7 be approved.



l) The Treasury Management Strategy for 2022/23 (and the remainder of 2021/22) as set out in Appendix 8 be approved.

m) Authority is delegated to the Director of Corporate Operations to manage the County Council's investments and borrowing according to the Treasury Management Strategy Statement as appropriate.

**2. Reasons for the decision:**

2.1. The County Council must agree the 2022/23 budget and set the council tax for 2022/23 at its meeting on 17 February 2022. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council.

**3. Other options considered and rejected:**

3.1. In effect the number of options for setting the budget are limitless and Leaders of the Opposition Groups may wish to present alternative recommendations on the budget and council tax at County Council as an amendment to the proposals.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**Chairman of Cabinet  
Councillor Keith Mans**

**8 February 2022**

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	8 February 2022
<b>Title:</b>	Capital Programme 2022/23 to 2024/25
<b>Report From:</b>	Director of Corporate Operations

**Contact name:** Rob Carr

**Tel:** 0370 779 2467

**Email:** Rob.carr@hants.gov.uk

#### 1. The decision:

That Cabinet:

- 1.1. Recommends to County Council that the capital programme for 2022/23 and the provisional programmes for 2023/24 and 2024/25 as set out in Appendix 1 be approved, including the identified carry forward of resources.
- 1.2. Approves the increase in the value of the Uplands Development Infrastructure (UDI) project of £1.498m (scheme total now £28.139m) and the wider master developer funding of £0.85m, using part of the enhanced forecast sale receipts following the successful marketing of the initial phase of development on the Woodhouse Meadows site, together with a 'windfall' compensation payment from Scottish and Southern Electric (paragraph 70)
- 1.3. Approves the £1.856m increase in the capital programme value of the Botley Bypass scheme from £21.675m to £23.531m (including the Botley Village enhancements scheme), with the increase to be funded by additional developer contributions and enhanced forecast capital receipts arising from the sale of the Uplands Farm developments sites. (paragraph 74)
- 1.4. Approves the £1.021m increase in the capital programme value of the Hartford Bridge Flats Junction Improvements Phase 2 – Fourth Arm scheme from £1.1m to £2.121m with the increase to be funded by a mix of S106 contributions and LEP funding. (paragraph 75)
- 1.5. Approves, subject to the Enterprise M3 LEP formally approving the additional funding, the £1.45m increase in the capital programme value of the Brighton Hill Roundabout improvements scheme from £19.3m to £20.75m with the increase to be funded by a mix of LEP funding (subject to formal confirmation) and S106 contributions. (paragraph 76)

1.6. Approves the £1.725m decrease of the Bedhampton Hill Roundabout signalisation scheme value from £2.925m to £1.200m, in the 2021/22 capital programme year. (paragraph 77)

1.7. Approves a virement of £1.03m from the Adults' Health and Care capital programme to the Culture Communities and Business Services revenue budget in the 2021/22 financial year to fund Health and Safety works within the Nursing and Residential estate, as set out in paragraph 78.

**Recommends to County Council that:**

1.8. The capital programme for 2022/23 and the provisional programmes for 2023/24 and 2024/25 as set out in Appendix 1 are approved, including the identified carry forward of resources

1.9. The capital programme value of the Stubbington Bypass scheme is increased by £2.701m from £39.295m to £41.996m, with the increase to be funded by a mix of Section 106 contributions, CAVAT funds, savings from Eclipse Busway scheme and Local Transport Plan funding (LTP). (paragraph 72)

1.10. The capital programme value of the Lynchford Road improvement scheme phase 1 is increased by £2.91m from £7.97m to £10.88m with the increase to be funded by a mix of S106 contributions and LTP funding. (paragraph 73)

**2. Reasons for the decision:**

2.1. The County Council must agree its capital programme at its meeting on 17 February 2022. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council.

**3. Other options considered and rejected:**

3.1. Other options are not available as far as process and timetable are concerned, but the Leader of the Opposition may wish to present alternative recommendations on the capital programme at County Council, as an amendment to these proposals.

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: none.**

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

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8 February 2022

**Chairman of Cabinet  
Councillor Keith Mans**

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**Approved by:**

**Date:**

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**8 February 2022**

**Chairman of Cabinet  
Councillor Keith Mans**